System. It's an acronym for a system that is used to calculate the cost of doing certain things to a pole line.

ADMIN. JUDGE SIPPEL: All right. Does he have that program? I mean is this a software program? So does he have it?

MR. LANGLEY: I don't think he -- well, I don't know. The cable operators may actually have that program, because in the field, for example, when we're putting together a make -ready estimate, it's based on JETS. And so if we go out and inspect the line, and if we have got to change -out three poles, we got to rearrange four, we got to do this, that, and the other, we input that data into JETS, and it spits out the make -ready work order estim ate, which is what the operators end up paying.

MR. SEIVER: Go ahead. I'll just -- I'll save a lot of the stuff I want to say until after Mr. Langley is done, but on grounds and arresters, those already exist on existing poles, and I'm not sure that JETS attaches any other costs to those grounds and arresters. There is an account in FERC Form 1,

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which the FCC, in looking at the cable formulas, d this is where we disagree on what it means, d, this is not part of the cost, so it should butable to the attachers, because it , you know, they're going to do it for their plant anyway. They have to have the grounds sters. And they're going to do that. And we appurtenance deduction, too, that some of the ances don't benefit the attachers such as erators that take for one foot. So we FCC s on that plus the 11th Circuit's decision, 11 cover in a minute, but the grounds and s in the field for make -ready, we don't ever details on that, but Gulf Power says, okay, these poles ready, here's a bill for 00, and if we pay it, it's done. If we t's not. And that's the way I understand the

ADMIN. JUDGE SIPPEL: Do you mean from the bill, you can't tell whether -- it's not itemized in a way that you know what's being done or?

MR. SEIVER: Well, no. On a particular

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245 1 pole, it's going to be a change -out or a 2 rearrangement, but grounds and arresters are not something they charge us for, b ecause they already 3 4 exist, and if they have to reset a ground and 5 arrester, then perhaps it is part of the change cost, which is reimbursable. 6 7 ADMIN. JUDGE SIPPEL: Okay. 8 MR. LANGLEY: There may be a way to 9 shortcut this, because there really isn't any dispute 10 as to what the costs are. The dispute is as to what 11 costs are appropriate to be recovered. I mean the data is the data, and there's not really a factual 12 issue as to whether the data is accurate. It's just 13 14 what data do you use in the formula. 15 MR. SEIVER: And perhaps we have a stipulation here. Maybe --16 17

ADMIN. JUDGE SIPPEL: I think you would.

MR. SEIVER: -- you know, if Mr. Langley will agree that all of the costs that are relevant are booked in FERC Form 1 so that we don't have some unknown costs somewhere else that'll come back to bite us, we might be able to get there.

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1	MR. LANGLEY: I think we can probably do
2	that, but one exception that I'm thinking of is
3	grounds and arresters, and for some reason, I don't
4	think that that is tracked as a line item in the FERC
5	Form 1, but that's probably something that I should
6	talk to Gulf about that John and I
7	MR. SEIVER: Yes, that
8	MR. LANGLEY: maybe could work out.
9	ADMIN. JUDGE SIPPEL: sounds like
10	that's worthwhile, very much worthwhile discussing,
11	because that can really shortcut it seems to me it
12	would.
13	MR. SEIVER: And our experts will deal
14	with that as well. And just
15	ADMIN. JUDGE SIPPEL: Now
16	MR. SEIVER: I'm sorry.
17	ADMIN. JUDGE SIPPEL: Okay. I 'm just
18	that was something that I wanted to ask about that.
19	Okay. You got the FERC costs, and then you're going
20	to pull out these costs and arresters. The costs and
21	arresters
22	MR. SEIVER: Grounds and arresters.

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1	ADMIN. JUDGE SIPPEL: Grounds and
2	arresters. No matter who is on what pole, the
3	grounds and arresters are going to be a cost factor
4	with respect to that pole. Is that correct? It's
5	kind of I mean you can't have a pole go up without
6	having grounds and arresters? Is that right?
7	MR. LANGLEY: That is true.
8	ADMIN. JUDGE SIPPEL: It's kind of like
9	putting a tent up without poles to hold it up or
10	something?
11	MR. LANGLEY: But not every pole requires
12	grounds and arresters. The National Electric Safety
13	Code has a guideline for how many need to be in a
14	pole line mile and, of course, a pole line mile
15	sometimes depends on where it is, but I mean that's
16	all there is a prescribed number that need to be
17	in
18	ADMIN. JUDGE SIPPEL: So it's not so,
19	pardon?
20	MR. SEIVER: It's not ev ery pole as Mr.
21	Langley said. And we have to ground, too. I mean we
22	when we go on a pole we have to ground, so

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1	ADMIN. JUDGE SIPPEL:
2	feature, right
3	MR. SEIVER: And that
4	reasons the FCC said, well, those
5	have to ground, so they've already
6	MR. LANGLEY: They get
7	though.
8	ADMIN. JUDGE SIPPEL:
9	Just be careful. Let me tell you
10	think you really want to know what
11	sounds to me like this grounds and
12	is something that would be like a
13	know, fire standards that would be
14	purposes of operating a business
15	mean that's a cost that no matter
16	to charge and no matter how much
17	that's always going to be there.
18	way you can make that go away. A
19	that's about a fixed a cost as you
20	MR. LANGLEY: You are
21	be presumptuo us enough to know wh
22	with this, I assume they would say

That's a safety

's one of the cable operators y grounded.

t in our grounds

One at a time, now. u where -- because I t I'm thinking. It d arresters category safety, like, you e described for or something. So, I how much you want you want to pay, I mean there's no m I right? I mean u can get.

right, and if I can here you're going y well, if they're

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already going to be there, then why do we have to pay for them, and our position on that is a free ride is not a really good concept to intimate when we're talking about constitutional just compensation. And because they do benefit everyone on the pole. I mean there's these grounds and arresters. What if then everyone --

ADMIN. JUDGE SIPPEL: Well, you know, maybe that's an issue that we could, as I say, if we can carve that off. Look, let me start by saying if you can stipulate to it, in or our or however, or around, that's fine. That would be my druthers. If you can't stipulate to it, though, but you can stipulate as to the FERC costs as being, you know, 99 percent of the deal, and you got this grounds and arresters, which is a small percentage that you just can't agree to, you know, well, that can be an issue for the, you know, for the litigation. And whether or not I even have to bother getting evidence on -- I mean that might just be an issue of law which --

MR. SEIVER: I think we can get to that -

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MR. LANGLEY: We can probably get there.

ADMIN. JUDGE SIPPEL: With between
experts and these decisions that you're referring to,
I think we can figure it out and handle it, in

evidentiary way, figure it out and handle it that

way.

MR. SEIVER: And as I hope, your honor, if I may just in -- respond to part of what Mr. Langley said, I want to just put everything back in perspective on the costs. The idea i s that we're supposed to look at the costs on a particular pole that's been identified as full capacity where there's been a lost opportunity. I don't want to lose that focus, because I think the Gulf Power's been saying we want for ever pole, etcetera. And as far as the accounts are concerned and the different methods of valuation, we do have the 11th Circuit case where, at least for the non full capacity, non lost opportunity poles, and this would be on -- what would be -- let's see -- this is 311 Fed.3 rd 1357 is the case, and I'm trying to find what the pinpoint site is -- it's III -- 1367 your honor. But I think this might help us

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1	in cutting to the bottom of all this.
2	ADMIN. JUDGE SIPPEL: Thirteen sixty -
3	seven?
4	MR. SEIVER: Is if it's one of the
5	Lexis type printouts, it would be on page seven of
6	the Lexis printout.
7	ADMIN. JUDGE SIPPEL: I probably I
8	have the Westlaw printout.
9	MR. SEIVER: Or Westlaw. It's a III, and
10	then A is the heading.
11	ADMIN. JUDGE SIPPEL: All right. I got
12	II. Hold on just a second, III. Yes. I got III.
13	MR. SEIVER: And then A. It starts right
14	at the first after III, it goes right to A. It
15	says, "The petitioner up to ten."
16	ADMIN. JUDGE SIPPEL: Yes. I have that.
17	MR. SEIVER: And there are three items.
18	The first one, they talk about the cable rate fails
1.9	to allocate the attaching cable companies a pro rata
20	share of unusable space. That was one of the
21	contentions. Further down, there's a second
22	contention that it uses the cable rate uses
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historical costs. And third, the cable does not allow the recovery of various expenditures that are attributable, which I think included their argument about grounds and arresters and some of the accounts that have been litigated in a very thick order which we will present to your honor at the appropriate time to discuss this. And the way Gulf Power Alabama Power case came out which, of course, is the genesis of all this is that the judge said, well, you know what, that's all very good, but your margina costs are recovered, and we don't see the cable rate as doing anything except giving you your marginal costs, in fact much more than marginal costs. that the arguments that Mr. Langley has as to unusable space for these particular accounts or embedded costs at least are irrelevant to any pole that's not full. We know that the cable rate under this decision more than compensates them for marginal costs for the non full poles that have no lost opportunity. And if we go one step further and say well, what do we do with the full poles, well, if they don't have a lost opportunity, we still don't

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get to looking for more than marginal costs. But if we do have a full pole, and there's some lost opportunity, then what he court said, which is the reason, I guess, we're all here today, is what above marginal costs do we need to give back. And so if Mr. Langley's evidence is going to tie somehow or other these costs that he's mentioned that he wants to pursue to the standard of a full capacity pole and a lost opportunity, I'm okay with that. I don't want to have some stipulation about all these other costs that somehow or other will go above and beyond what the 11th Circuit standard was on a full pole with lost opportunity. I still need, I think, and he would need to do, a pole analysis on a here's a particular pole, here's a lost opportunity, what's the cost that is lost on this pole whether it's these three items or some of the other items.

MR. LANGLEY: I actually agree with most of what he said until the very end, but to be clear, I think in the stipulation and what we're saying about costs, we're not asking them to waive the legal arguments about how those costs are imported on a

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micro level or whether it even should be imported on a micro level, which is one of our arguments. But there really isn't any fundamental dispute about the costs that are at issue. It's just a matter of which ones we use.

ADMIN. JUDGE SIPPEL: Well, you know, that says a lot. Let me just give you this observation. Then we can pass on, because as long as this thing is under serious negotiation for stipulation and the heart of the matter is going to be with the FERC costs, which we have established, then I'm satisfied that the work that I'm worried about is being done. But let me just make this one observation. Seems to me that if you start out in a business, and you're going to run electric wires all over the State of Florida. And you have to build these poles up. And you have to put these grounding wires on it or something for safety purposes. you got all of this stuff -- all of this electricity has been running around Florida on your poles since, you know, 1920 or whenever, and then along comes this new technology, cable. And the government says you

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got to stick these guys on your pole, because there's no other -- well, for whatever reason, whether it's a taking or whether it's, you know, a public interest determination, whatever. My point being is that you've already got these poles established with respect to certa in ingredients. I mean you got the wooden pole up. It's in the ground. The cost of actually putting it in the ground is probably long Maybe if it's a newer pole, it's not long My point is is that you're going to have to go through those basic costs, fixed costs, in order to run your business to provide electric power. So these -- then you're giving this additional burden to put these additional attachments on that has nothing to do with your business. Now, conceptually, for me, seems to me that you are certainly entitled to -- and let's assume that there is no -- and let's assume for complete purposes here, that there is no formula, that the FCC has really come up and just said, you know, you go with the rate, whatever you can charge, whatever you can work out, we'll let you do it. seems to me that, aside from your position as a, you

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know, that you control the poles, so that gives you monopoly power in a sense, but aside from that, seems to me if you just look at in a logical way, what you're going to charge them for is what it's going to cost you extra to put them on. And they, you know, they certainly are going to understand that. going to pay you that. And then there might be a certain, I don't know where you'd come up with the standard for it, but some kind of an additional charge, a rental fee, if you will. So you got cost plus a reasonable rental fee. But all of these fixed costs for getting the pole up that you would otherwise have to absorb for purposes of running your electric business, it's difficult for me conceptually to see why that should be passed on to this new guy on the block that just came along. I mean you certainly should be compensated for what you're doing for them. And, you know, that's what this case is all about. But I mean maybe you'll have a way of convincing me otherwise. Certainly I'm not closed minded on the subject. But I'm just taking these questions as they come up and trying to do it in a

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1	common sense way. And maybe you can educate me a
2	little bit on that.
3	MR. LANGLEY: Well, do you want me to
4	address that now?
5	ADMIN. JUDGE SIPPEL: If you want to.
6	MR. LANGLEY: I tell you. What I'll say
7	is I recognize the logical issue there and I'm
8	sensitive to how you're thinking about that. I do
9	believe that there's an important distinction between
10	where we are now and where we would have been had
11	there ever been a truly negotiated pole attachment
12	rental, but we believe that come hearing time, we can
13	change your mind on that.
14	ADMIN. JUDGE SIPPEL: Okay. All right.
15	Let's move on to request numbers four, five, six, and
16	seven. And these were direct complaints to
17	responsive documents. They're impasses. Are these
18	documents being worked out? I know that there were
19	four categories.
20	MR. COOK: May I address this, please?
21	ADMIN. JUDGE SIPPEL: Yes. Please do,
22	Mr. Cook, yes.
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MR. COOK: These requests come from the description of evidence that Gulf Power filed that led to the hearing designation order where we saw reference to lots of the change-outs. Mr. Seiver has referred to the Knology build -out, which was the addition of a new attacher after we were on the poles. And so looking at that description of evidence, we filed our first discovery request, I guess it was back in February, and we got answers in April and the answer was well, go look in our files with no specificity. Look at our make -ready work orders.

And what we're trying to do here I should say is, again, we're trying to figure out with the constitutional standard for a take, which is loss to the owner as applied by Alabama Power full capacity and missed opportunity to get higher value, we're trying to figure out where have they lost money. Where has some new person, whether it's Knology or somebody else, come along and said we want to get on your poles, and Gulf says, you know, they're full. We can't do what we usually do all the time, and

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charge you make -ready and have you pay us for a new bigger pole and put you on. Where have they lost an opportunity to do that and where t hey have done it? Were they have told Knology, sure we can -- we'll do what we usually do? We'll charge you make -ready, you get on a larger pole. Where have they not been paid for those extra costs, because there was reference in paragraphs four through six, if I remember correctly, in the description of evidence to unreimbursed costs. So that's what we're trying to figure is. Where are they out of pocket such that it will meet the Alabama Power lost opportunity for higher value or something that they've incurred a loss on with a constitutional standard?

Now on your August 5th discovery order on our first set of document requests, you had said, well, complainants, this is really a bit broad because you have asked for this sort of information as to your own attachments, as to other cable attachments, and as to really telecom attachments, not cable television in its purest sense, but telecommunications, telephone attachments. And so in

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ruling on our interrogatories 20 through 24 in the
August 5th orde r, you said, you know, this is too
broad. I'm going to narrow this. I'm going to
preclude the complainants from asking about change
out and make -ready for instances like Knology and
telecom attachments and confine them to asking about
CATV attachments.

So with those instructions, we went back and issued our second request for documents and interrogatories, and that's what these four are. And I tried to break them down so that it would help us understand in what categories are there these unreimbursed costs. So I said for four, give us the documents for the poles. And again, informed by the burden of showing poles that are at full capacity, where are the documents for your unreimbursed costs essentially for poles at full capacity where it's been caused by complainant's attachments?

Number five, where are those documents, including the ones referring to compensation, that reflect complainant's make -ready other than change -outs?

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Number six, back to change -outs but for CATV attachers other that complainant's.

And number seven, make -ready non change out for other CATV attachers. And what we're trying to do, again, is figure out which poles they're claiming unreimbursed costs for. That's what all of these questions are here for. Now, in the early answers to these and other requests, we were very much led to believe that there is some such information. For example, in the description of evidence that I just mentioned, there was explicit reference to unreimbursed costs relating to make ready and change outs. So, you know, we had -- your honor said to Gulf Power, well, go do the Osmose report. Let's get a sense of what poles. And you used the phrase again pin down one-by-one which poles are you going to claim these sorts of costs and expenses for. So they said back to us, well, you know when we said which poles are you relying on, for example, in response to our interrogatory number three, they said after -- we'll supplement this response to identify those poles meeting the

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definition of crowded as used the Osmose statement of work. So we're still thinking when we're asking these requests in the summertime, what individual poles do you have these unreimbursed expenses for.

More recently, we've come to learn that they're taking the position that it's the universe of all poles that have experience make -ready or change-outs which also include our attachments that they're going to claim are at full capacity. I think for purposes here, what we're trying to do, and maybe this is another area that could lead to an admission or a statement on the record by Gulf Power, are there specific poles that they claim are at full capacity for which they've had unreimbursed costs. Because we're trying to nail those down.

And when you issued your -- when we filed our third motion to compel, we pointed out, you know, look, once again, we're trying to get to those specific poles. They've referred us back to their engineering and construction offices to unspecified, presumably file cabinets, organized chronolo gically by year. And as you know, the requests are trying to

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tie it to us, complainants, and other CATV attachers.		
And that's why we filed the third motion to compel		
is we want to know what specific poles are they		
claiming pursuant tying it all the way back to		
their description of evidence, unreimbursed costs		
for. Now if the answer today before your honor is,		
you know, none really, our case is not about make -		
ready and change -out costs that we say we weren't		
reimbursed for, but it rather comes all the way back		
to these old allegations of, you know, there are		
various FERC 1 accounts and other things that		
incidentally, as Mr. Seiver alluded to, have already		
been rejected in a full Commission ruling a few years		
ago, then we can argue about that before your honor		
at the hearing in connection with the AFPCO standard.		
But we're still trying to figure out are there		
specific poles for which their out -of-pocket under		
the AFPCO and constitutional loss to the owner		
standard.		

MR. LANGLEY: And your honor, this -- did you have a question?

ADMIN. JUDGE SIPPEL: No. That's fine.

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I was just going to say, that's a pretty thorough explanation of what we're after.

MR. LANGLEY: Yes. It ties very closely back into the issue we discussed earlier about the differences in opinion on what is unreimbursed. want to limit it to make -ready. They want to say, well, if you've been paid all your make -ready, then what are you out. And our position is well, what we're out is a fair allocation of the actual cost of the pole. But going back to the make -ready, because that's what this discovery request was really about. They wanted our make ready documents, and I think Geoff has said twice that they just recently learned that we were taking the position that poles that required make-ready or that required any expansion of capacity were in fact crowded, but that was part of our description of evidence on which the Bureau relied in referring this to your honor for a hearing. So that's not new. May I say a bit about how the documents have been produced?

ADMIN. JUDGE SIPPEL: Well, yes, but let me see if -- you were going down a road that I'm very

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much interested in. Doesn't this really dovetail with that earlier deposition on request number two we were talking about -- again, we're, just, you know, what is this -- what is a -- what is the easiest way by what is readily available in your business records to reflect what are costs, what actual costs, how you book your costs, and the issue remaining would be whether or not these, let me just generally term them as fixed costs in the origination of the pole, can be chargeable in some if, again, all of this presupposes that you can somehow or other identify which are the full capacity poles that you're entitled to get additional compensation for. And then you go from there and say, well, in addition to, look it, we have the costs here that are attributable to what the CATV -- to what the complainants on these poles, however you get to that number. But in addition to that, we should be compensated for these fixed costs. then, you know, there's an issue of law involved. mean I don't know how precise does that really have If I say you do get a portion of those fixed costs, and it goes up on appeal and everybody says,

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no, you're not going to get them, then that's resolved one way. If it's the other way and it says, yes, you are, and it's a question of resolving the finite dollar amount it becomes, I would think if it came to that, and you were both -- had exhausted your legal rights with respect to appeals, that you'd somehow or other sit down and figure out what those costs are, that it wouldn't have to come back for further litigation.

MR. LANGLEY: You might be surprised.

ADMIN. JUDGE SIPPEL: I might be surprised. That's -- I never say never. But in any event, my point being is can this -- how narrow do we need to go with this discovery.

MR. LANGLEY: I think this probably can be resolved by a stipulation. I heard Geoff say that what they really wanted to k now is, and this is my phrase, not his, are there truly any unreimbursed make-ready costs attributable to the complainants. And while we believe that there are, I don't know if we're going to be able to quantify that, and so we may be willing to stipulate that that will not be

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part of our evidentiary presentation. But that is an issue I will need to discuss with Gulf, and if we can do that, I think it would recommit any need to resolve further discovery on request four through seven.

MR. SEIVER: That w ould be a terrific stipulation that would probably eliminate a lot of our factual battles if we had that. Let's negotiate that.

ADMIN. JUDGE SIPPEL: Okay. Well, I can tell you that the interest of the Commission in that is from serious to intense, because that can, as I see it from here, that can very much -- it's going to effect, you know, the length of the proceedings and the lengths of a lot of sub issues that perhaps just, you know, we shouldn't be taking that much time with here. Okay. All right, then. Let me move on with my checklist, because we got more to do. Request number eight. There's negotiations on this, right? Upgrades, modernize, replacement? That again goes back, I guess, to the original point that there really aren't many situations, if any, that come up

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